WASHINGTON, D. C., SUNDAY MORNING, SEPTEMBER 19, 1915.

FIVE CENTS.

GERMANY YIELDS; **INSTRUCTS ENVOY** TO SATISFY U. S.

No. 546.-No. 20,080.

Count von Bernstorff Empowered to Negotiate Terms of Settlement.

WHOLE PROBLEM NOW **WILL BE SOLVED HERE**

Analyzes Position of Berlin in Associated Press Interview.

FIRST ASSURANCES REPEATED

Cannot Repudiate Report of Under-Sea Commander in Arabic Case, But Kaiser's Government Resolved to Heed Washington.

BERLIN, via London, September 18, 10:15 p.m.-A full settlement of the submarine problems can probably be arranged by negetiations in Washington. Count von Bernstorff, German ambassador to the United States, is in possession of complete information regarding the wishes and policy of Germany, so the Associated Press is informed, and has been given power to negotiate terms of settlement with the United States, subject only to final revision and approval by the home government.

A long report on the submarine situation was received here from Count von Bernstorff Thursday, and an equally long message of instructions went forward to the ambassador this morning. Both dispatches were of a nature which seems to make officials confident that the whole submarine problem can be speedily and satisfactorily settled.

Not Adapted for Publication.

The form which the negotiations are are of a nature to convince the American government of the good faith behind Germany's assurances and the government's settled determination to remove the sources of the conflict on the submarine question.

state documents to James F. J. Archiresses—Lutsk, Dubno and Rovance of a nature to convince the American government's settled determination to the discovery of the alleged plot to the discovery of the alleged plot to official statement. the submarine question.

The hope is expressed here that the negotiations can be pushed through without delay, and that no further issues may be brought in to complicate a settlement.

a settlement.
Gottlieb von Jagow, the German minister of foreign affairs, made statements to this effect in an interview with the Associated Press.

No More Sinkings Likely.

the present status of the submarine "My Dear Sir: problem and the adventitious circumstances which for a time threatened to revive the tension between Germany and America. He expressed complete confidence that, in view of the instructions which had been given and the precautions now being taken, the possibility of further incidents in connection with the submarine campaign which would disturb the relations between the two countries had been virtually eliminated.

of your note of the 8th instant enclossing copy of a message forwarded by ing copy of a message forwarded by gon by cable to the minister for foreign affairs of my government. In conformity with my promise, I am sending you herewith what purports to be a correct translation that I procured to be made of the memorandum that accompanied my letter of August 21, addressed to the Austro-Hungarian minister of foreign affairs, which was Germany, Herr von Jagow said, would participate willingly in the negotia-

Cannot Repudiate Arabic Report.

Foreign Min ster von Jagow said in his interview that Germany could not well repudiate the report of the commander of the submarine which sank the Ara-

He repeated the assurance that ene-

of neutrals.

"Should the present instructions governing the submarine campaign be exceeded in any respect the imperial government, as the chancellor assured you recently, would not hesitate to give such complete satisfaction to the United States as would conform to the (Continued on Fifth Page.)

U. S. IS UNJUST, DR. DUMBA SAYS IN STRONG NOTE

Austro-Hungarian Envoy's Acts Sent Here.

CRITICISES CENSORSHIP, NOT PUT UPON ALLIES

Count von Jagow, Foreign Minister, Takes Exception to Mr. Lansing's But One Outlet Is Left for Slavs, Charge He Confessed to Conspiracy Against Munition Plants.

SOUGHT TO AID HIS PEOPLE AUSTRIANS

"That Is Very Interesting," Is Only Comment of Secretary of State, When Told in New York

of Defense.

NEW YORK, September 18 .-Theodor Dumba, the Austro-Dvinsk bridgehead and the Rus-Hungarian ambassador, has ad-sian front has been broken dressed to Robert Lansing, Sec-through to the south at several the charges against him that he Niemen river, it was officially anformed a plan to foment labor nounced by German army headstrikes in United States industrial quarters today. plants, will be made public to- The Germans have cut the rail-

tions with his home government of Vilna soon will be reached. -restrictions, it is declared, The Lida railway line has been diplomatic representatives of the ward of Lida. In an effort to allies in the United States, be- check the German cavalry, the Claude Kitchin to Take Spotcause, Dr. Dumba points out, Russians are developing strong these representatives enjoy the cavalry forces in the Vilna disuncensored use of the cables.

No Apology to Make. Count von Bernstorff is in a position to retary Lansing that he has no apology the Volhynian triangle of fort- HE WANTS SUBMARINES, communicate many things not adapted to make for having intrusted secret to inclusion in a public note, but which state documents to James F. J. Archi-

foment strikes.

The letter was read tonight to Secretary Lansing, who is in New York, at the Biltmore Hotel; and he was asked if he cared to say anything about it. "That is deeply interesting," was the Secretary's only comment.

Claims Repulse of Attacks.

In the Volchynian sector the Austrians are fighting against superior Russian forces, it is stated in Vienna, but have repulsed numerous attacks.

Is Dated September 17.

The letter, which is dated New York, The foreign minister went fully into Lansing at Washington, is as follows:

"I beg to acknowledge the receipt stances which for a time threatened to of your note of the 8th instant enclos-

> e willingly in the negotia-being taken up in Washing-hopes for the most satisfac-ts therefrom.
>
> "As I do not read or understand the Hungarian language, I have to reiy on the translator for its correctness. It was not put into code, for the reason that the German version was not re-ceived until the morning of the sailing of the Rotterdam, on August 21.

Did Not Confess Conspiracy.

your excellency says in effect, among bic; nevertheless, there was room for other things, to which I beg to take a difference of opinion, and Germany exception, that I confessed to having conspired to bring about strikes in just issued, says: American munition works.

with his government, although our enwhole German government stood behind this policy.

Fear of Fresh Incidents.

"But some seem to fear such incidents may recur in connection with the
submarine campaign," remarked the
correspondent.

"I do not expect them, and I speals
with full confidence," replied the minister. "The government—the whole
government—is agreed upon the in
structions to submarine commanders,
which, as I said, are very precise and
efficitly and our submarine officers
stay of carrying them out in letter and
in spirit.

"The initiation of activities of our
submarines has not been carried
through without certain resistance of
our public opinion, for, as you know,
in this givernment, although our entry
in the will shortly assume the character of
the delta the desperate fighting,
the will shortly assume the character of
will shortly assume the character of
the southwest from the Gership have, by the grace of your
decreased in the code dispatches without censorship have, by the grace of your
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decreased in the calles for their seship have be submarine can place in the correspondent.

"I do not expect them, and I speals
with full confidence," replied the min
issue." "The government—the
whole, as I said, are very precise and
which, as I said, are very precise and
in your excellency's message, and an
in your excellency's message, and an
in your excellency's message,

"The limitation of activities of our submarines has not been carried through without certain resistance of our public opinion, for, as you know, the whole nation takes keen interest in this arm and is jealous of anything affecting its success. But the present policy, based as it is upon the approval of all.

Mischance of War.

"Mischance cannot be eliminated entirely in war time, nor dangers for non-combatants, either in land or sea war, absolutely guarded against, but every precaution has been taken, so far as lies in the power of the imperial government, to safeguard the interests of neutrals.

"Should the present instructions government, as the chancellor assured your recently, would not hesitate to give successive as the chancellor assured your recently, would not hesitate to give some unaccountable way this confident of the limbersage was communicated to the trial message was communicated to the tidal message was communicated to the trial message was communicated to the trial message was communicated to the tidal message was communicated to the trial message was conference of the government of the United States to dismiss me by handing me my passports and assuring me safe conduct home without assigning any reason therefor,

Asks for Publicity.

"Inasmuch as the text of your mes-(Continued on Second Page.)

GERMANS HEW WAY THROUGH RUSS LINE AT SEVERAL POINTS

Impassioned Explanation of Czar's Advanced Positions on **Dvinsk Bridgehead Also** Fall Before Foe.

> TEUTONS CUT RAILWAY RUNNING OUT OF VILNA

But Petrograd Is Not Alarmed.

FORCED

Vienna Admits That Armies Are

Withdrawing Front in Volhynian Triangle of Forts Lutsk, Dubno

LONDON, September 18.-Russian advanced positions have A letter which Dr. Constantin been taken in an attack on the retary of State, in explanation of points between Vilna and the

morrow by the New York Times. way line between Vilna and In effect, the letter protests Molodetchno, and the only outlet against the request made by the by rail from Vilna still remaining United States government for the in Russian hands is the line runrecall of Dr. Dumba as being un- ning southward to Lida. The just, and it complains bitterly at Petrograd war office maintains, the restrictions imposed by the however, that there are sufficient United States government cen- wagon roads for use in emersorship of the radio-telegraphs gency. It is stated that a decision upon Dr. Dumba's communica-concerning the retention longer

which are not placed upon the under sharp attack to the west-

The Austrians are withdraw-Dr. Dumba says in his letter to Sec- ing their front in the sector of

Vilna is nearly surrounded and wonnot already taken the city, which, like another these days in anticipation of a

impossible to move transport wagons, What seemingly has happened is that the Russians, finding that their advance into Galicia was bringing their line out of alignment with the rest of the front, have withdrawn to the Sereth river, which was at their back when they began their attacks that drove the Austro-Germans to the Stripa river, just north of the Galician frontier.

What seemingly has happened is that drove without being noticed. But instead changing it Mr. Kitchin has come with a much stronger statement the is unalterably opposed to a lar national defense program, no mat who else is stampeded that way.

What Officers Will Ask.

General Battle Expected.

A semi-official Russian statement,

my passenger steamers which respected the maritime code would not be attacked without warning, saying explicit directions had been given the submarine commanders, and asserted the whole German government stood behind this policy.

American munition works.

"As the Austro-Hungarian ambassandor is and has been for many months past in the phenomenal position of being unable to communicate privately with his government, although our entermined and have been permitted freely to use the cables for their senior of the phenomenal position of the belief that the desperate fighting between great forces going on there will shortly assume the character of the code dispatches without censor-"Military experts consider that

Molodechno. Software Molodechno. Software Molodechno. Software Software Molodechno and Molodechn great battle is probable on the cir line, which includes Orany, Vilna, Svientsyany, Vileika, Molodechno Lida,"



ON DEFENSE PLANS

light and Perhaps Fight the Administration.

BUT NOT MUCH MORE

dicts Increased Appropriations Will POWER PROJECT not Exceed Ten Millions. not Exceed Ten Millions.

resentatives and the character of the der is expressed that the Germans have men who sit therein are nudging one the other towns evacuated by the Rus- grand and merry row when Represians, has been reduced to an empty shell. Dvinsk, too, apparently will go when Vilna falls, although the offensive developed by the Russians along the shores of the Gulf of Riga immediately east of the town of Riga may compel the Germans to turn their attention in that direction.

In the southeast the Germans claim to have brought the Russian offensive to the end, but it is not likely that any movement of great importance can any movement of great importance can is stration. Sentative Claude Kitchin, the dark hariered democratic floor leader, gets in the spotlight to combat the administration's probable national defense plans. Representative Kitchin let it be known some time ago that he was not going to switch his views on armament and that he was a small navy man. Along came the news that the administration would undoubtedly favor istration would undoubtedly favor any movement of great importance can istration would undoubtedly favor be taken in that district, which the larger armament, more ships, a larger German correspondents describe as a army, etc., and people began to look House leader, to find some nice casy place where he could change his mind sioners to abandon the proposition. with a much stronger statement that he is unalterably opposed to a larger

Now just see what this means. In the first place there will be the estimates made up by the department heads and approved in cabinet conferences. They will be the figures show-ing what the administration asks for. In these estimates will be the request ernments.

and shouting. The national defense program as indicated by the adminis-tration will undoubtedly be put on the statute books, but it will not be a

the clamor of the jingoes for large appropriations for our army and navy."
Mr. Kitchin said, while in Washington, "it is right now. I have been a small navy man for years and the war in Europe has convinced me of the soundness of my position. I shall refuse to vote for any appropriation for dreadnaughts in the coming session of Congress. However, I am willing to vote for any appropriations to build submarines, destroyers or the smaller type of craft. A dreadnaught costs about \$18,000,000, and we can build forty submarines for that price. We have thirty submarines now under construction and with forty more we see ready, to defend ourselves against the world.

"No nation could get within 250 miles of our shores if we have enough submarines and torpedo boats to patrol our coasts."

Mr. Kitchin expressed the opinion

coasts."

Mr. Kitchin expressed the opinion that regardless of his own position in the matter, Congress would actually pass an increased armament appropriation, but that it would not be over ten million dollars larger than the current

NOT ABANDONED

sians, has been reduced to an empty sentative Claude Kitchin, the dark-Great Falls Plan Despite Mr. Garrison's Stand.

the District Commissioners stating that he does not feel justified in recommending the Great Falls water supply and ing the wage level for women in indusquagmire, through which it is next to for Representative Kitchin, the next power project to Congress at this time try," her report says. While realizing that without the aid out of the War Department their chances between conditions menacing the welof the War Department their chances of obtaining favorable action in the matter will be reduced, the District heads may decide to proceed single-nanded and present the project to Congress in their own estimates

Might Cost District More.

could result in placing a larger share of the cost on District taxpayers than if the improvement were proposed jointly by the District and federal gov-

are sufficient revenues in sight to justify an initial appropriation being provided for in the forthcoming estimates.

All in Favor of Project. Commissioner Newman said last

board are in favor of the Great Falls budget on the basis of the city's most bread. pressing needs, if any revenues remain "Whether each turn of this human the might decide to put in an item spiral leads to a higher or lower for this improvement.

for this improvement.

It has been suggested, however, that the administration's economy policy may have been responsible for the stand taken by Secretary Garrison, and that even though the Commissioners should present the matter to Congress the same considerations would operate same considerations would operate the matter to the same considerations would operate the same considerations would operate the same considerations commissioners for the same considerations considerations commissioners to plane of physical, mental and moral life depends largely upon the conditions under which women work."

No Official Standing, He Says. CHICAGO, September 18.—Lewis K. Brown, who was secretary of the instance of physical, mental and moral life depends largely upon the conditions under which women work." same considerations would operate there to prevent an appropriation being authorized.

YAWL PICKED UP IN GULF. Probably From Russian Steamer

Missing for Over a Month. MOBILE, Ala., September 18 .- A badly

statute books, but it will not be a picnic for any one to do so.

Kitchin for Submarines.

Mr. Kitchin has become a convert to the submarine and declared when in Washington last week that he hoped to see more of this type of craft and less of the dreadnaught kind.

"If there ever was a time when the United States could afford to disregard "It down to have been to have been to see more of this type of craft and less of the dreadnaught kind.

"If there ever was a time when the United States could afford to disregard manded by Capt. Nygard.

HER REPORT TELLS

Mrs. J. Borden Harriman Presents Separate Industrial Relations Report.

FEMININE WORKERS MENACE WAGE SCALE

Living Not Properly Figured. She Says in Document.

body should establish a permanent commission on industrial relations.

"The principle of a fair day's pay for a fair day's work figures little, and the

No Argument Necessary.

"Argument concerning the relation fare of women in industry and social unrest is not necessary. It would require a reckless optimism to contend that several million wage-earners, working at rates indisputably below those which men could, or would, accept, were not a menace to the wage scale or that large numbers of women

Just how far the District can and should go in the matter is the first conclusion the Commissioners will endeavor to reach, and if they decide to initiate the project independently of the War Department their next problem will be to determine whether there are conficient revenues in sight to

Their Children Take Places.

night that all three members of the latter go back to the mills, factories, judgment, the time has now come to tary supremacy. project, and that, after making up the of those retreating from the battle for conference of August 11 in case of border because of the resentment which

the city, wrote me authorizing me to sign her name to the commission's report, and to no other. This I did. It is her report as a commissioner. Anything she may wish to present to Congress now will have to be in a capacity other than that of a commissioner." damaged yawl, bearing the name "King

Fire Damages Paint Factory

nish plant of John Lucas & Co., at Gibbs

Will Decide Points on Which to Make **Decision as to Favored Group at** Meeting October 9.

PAN-AMERICANS DECIDE

TO GRANT RECOGNITION

TO A MEXICAN FACTION

LANSING TO LISTEN TO ALL IN WASHINGTON

Other Nations Expected to Formally Accept Leader Chosen by U. S .- Must Have Material and Moral Capacity.

NEW YORK, September 18.—Secretary Lansing, representing the United States government, and the diplomatic representatives of Brazil, Chile, Argentina, Bolivia, Uruguay and Guatemala resolved at their meeting here today that the time had come for the extension of formal recognition to a government in Mexico.

Three weeks from today another meeting of the conference will be held in Washington, at which a decision is to be reached as to the elements upon which recognition should be conferred.

CONFEREES ISSUE A FORMAL STATEMENT.

A formal statement issued by the conference declared that inasmuch as the factions themselves had failed to come to an agreement, recognition would be accorded to the de facto authorities possessing the "material and moral capacity necessary to protect the ives and property of nationals and foreigners."

Each of the several governments, it was announced, would itself judge such capacity, and recognition will likewise be extended by each government separately at such time as it may deem proper."

May Favor Carranza.

SAN FRANCISCO, September 18.—Mrs.
J. Borden Harriman of New York, a member of the federal commission on industrial relations, made public here today portions of a report which she presented to the commission concerning the economic satuation of women. This report, she said, being of a subsidiary nature, would not be formally presented to Congress, but might be of service if that body should establish a permanent composed on any of the pan-American govposed on any of the pan-American gov-ernments to join the United States in

such a course Conference Lasts Three Hours.

Today's conference lasted nearly three hours, after which the following

statement was issued: "The conference held in New York the 11th of August, in addition to deciding upon the transmission of the telegram addressed to the persons constituted in authority in Mexico, invit-ing them to cease the struggle by the organization of a de facto government by common agreement among them, resolved to recommend to the govern-ments represented at it the recognition without further analysis of the government arising out of such agreeworking with equipment and under conditions prejudicial to their physical organization are without social and industrial significance.

"But it is necessary to call attention to the fact that because of the youth of the large majority of wage-earning women and the comparative hearth."

government arising out of such agreement, provided it guaranteed the lives and property of nationals and foreignment not being possible, 'the recognition of any provisional government with the material and moral capacity necessary to protect the lives and property of nationals and foreigners.'

The Time Has Now Come.

lack of such agreement, the diplomatic nomes of their own to become mothers conference to communicate to their only alternative left, it was stated, was of well born or ill born children. These respective governments that, in their to select the faction which obtained milioffices and stores to take the places carry out the policy agreed on at the The situation that may result on the of those retreating from the battle for bread.

"Whether each turn of this human spiral leads to a higher or lower plane of physical, mental and moral life depends largely upon the conditions under which women work."

No Official Standing, He Says.

CHICAGO, September 18.—Lewis K. Brown, who was secretary of the industial relations commission, said today that any report that Mrs. J. Borden Harriman, who was a member of the commission, may make now will have no official standing.

"The life of the commission," said Mr., Brown, "expired August 23. Prior to that Mrs. Harriman, who had left the city, wrote me authorizing me to

Unless the military situation in Mexico takes a decided turn within the next three weeks in favor of Gen. Villa, who has concentrated his forces for battle with Gen. Obregon, the Carranza commander-in-chief at Torreon, most of the conferees were of the opinion that the Carranza government would logically be entitled to recognition. The several governments will endeavor to learn, however, not only what territory each faction controls, but what promise of stability the factions give that aspire to recognition. To determine exactly what is the status of the different factions the several governments will examine the situation, each but its own were The Leited.

able to attain that result and assure the welfare of the sister countries." Follow Lead of United States.

While some of the conferees may at the end of three weeks reach different conclusions as to the government that ought to be recognized, confidence was that there would be no eventual disagreement because the traditional policy of the Latin American governments in any event is to follow the lead of the United States on such questions. Even those of the conferces who were doubtful themselves as to whether or not the recognition of Gen. Carranza would be advisable did not hesitate to indicate that if the United States reached such a decision there would be identical and unanimous action as heretofore.

The general opinion of those conferces who would express themselves was that the Carranza movement was in the ascendancy from a military point of view and that unless unforcesen circumstances developed the requirements of "material capacity" would be satisfied, but whether or not the Carranza authorities possess the "moral capacity" for stable government is a question which the conferces thought would lend itself to further study and consideration. that there would be no eventual dis-

The emphasis placed in the formal statement that was issued after the conference on the unwillingness of any of the governments to interfere "directly or infirectly in the internal affairs of Meyico" resulted from the many misinterpretations in Latin America of the original purpose of the conference. The positive statement was also added informally by one of the conferees that at no time was the impossibility of recognizing a government of all factions, owing to the "Women pass from industry into representatives resolved at the last themselver were unwilling to do so. The

TORREON REPORTED EVACUATED; GEN. CHAO DECLARED MISSING

EL PASO, Tex., September 18.-Tor- early today for Chihuahua City, CAMDEN, N. J., September 18.—Fire today badly damaged the paint and various point and various point and various point and various points plant of John Lucas & Co. at Gibbs.

vices received here tonight. Gen. Villa the position untenable. and his staff left on the last troop train | Plans for splitting the Villa army into